

The background of the entire page is an overhead, top-down photograph of a modern office meeting. Three people are seated around a white, angular table. One person is using a laptop, another is looking at a tablet, and the third is looking towards the center. The table is cluttered with papers, a laptop, a tablet, and some office supplies. The floor is a light grey, textured material. The overall aesthetic is clean and professional.

# Medicare Prescription Drug Creditable Coverage Analysis

Commonwealth of Kentucky

2026 Plan Year

# Preparation of This Actuarial Report

## Commonwealth of Kentucky

This report has been prepared to present our analysis of the prescription drug coverage provided by Commonwealth of Kentucky. The purpose of this analysis is to demonstrate that Commonwealth of Kentucky's programs meet the creditable coverage requirements of Part D of the Medicare Prescription Drug, Improvement, and Modernization Act of 2003 (the "Medicare Modernization Act") for the plan year beginning January 1, 2026. The use of this report for purposes other than those expressed here may not be appropriate.

In conducting the analysis, we have relied on plan design information supplied by Commonwealth of Kentucky as shown in the Plan Provisions section of this report.

This analysis has been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board. In addition, the valuation results are based on our understanding of the requirements of the Medicare Modernization Act, the Patient Protection and Affordable Care Act (the "Affordable Care Act"), The Health Care and Education Reconciliation Act (the "Reconciliation Act"), the Inflation Reduction Act, and related regulations and guidance.

The actuarial assumptions and methods used in this valuation are described in the Actuarial Assumptions and Methods section of this report. In our opinion, the assumptions used represent reasonable expectations of anticipated plan experience.

The undersigned is a member of the American Academy of Actuaries and is qualified to render the actuarial opinions contained herein. All the sections of this report are considered an integral part of the actuarial opinions.

Aon Consulting, Inc.

LinXia Xiong

Vice President, Actuary  
Fellow of the Society of Actuaries  
Member of the American Academy of Actuaries

Colleen Huber

Senior Vice President, Actuary  
Fellow of the Society of Actuaries  
Member of the American Academy of Actuaries

August 2025

# Table of Contents

Background and Summary of Findings	3
Creditable Coverage Demonstration	6
Plan Provisions	7
Actuarial Assumptions and Methods	11

# Background and Summary of Findings

## Background

The Medicare drug program was enacted as part of the Medicare Modernization Act and generally became effective on January 1, 2006.

Creditable coverage generally means prescription drug coverage received through an employer group health plan that has a value actuarially equivalent to or greater than the standard prescription drug coverage under Part D.<sup>1</sup> This is measured by looking at the plan design of such other coverage and comparing it with the plan design of standard prescription drug coverage under Part D. This test does not take into account the financing of the coverage; rather, it considers whether the expected amount of paid claims (or plan payout) under the other coverage is at least equal to the expected amount of paid claims under the standard Medicare Part D benefit.

In addition, prescription drug coverage under a Medicare Part D Prescription Drug Plan (PDP) or Medicare Advantage Prescription Drug (MA-PD) plan also is considered creditable. However, the notice provisions that apply to other types of employer-sponsored prescription drug plans that require testing do not apply, since the coverage actually is “Part D.”

## Simplified Determination Method

CMS offered temporary use of the simplified determination method for calendar year 2026 determinations. CMS has also implemented a revised simplified method for determining creditable effective for calendar year 2026. This updated method allows employer-sponsored group health plans to ascertain if their prescription drug coverage qualifies as creditable without the need for actuarial certification, provided certain design criteria are met. Employer-sponsored prescription drug coverage satisfies the revised simplified method for determining creditable coverage if it meets the following criteria:

1. The plan must offer reasonable coverage for both brand-name and generic prescription drugs, as well as biological products.
2. The plan must provide reasonable access to retail pharmacies.
3. The plan must be designed to pay, on average, at least 72% of participants' prescription drug expenses. This is an increase from the previous requirement of 60%, reflecting enhancements from the Inflation Reduction Act

---

<sup>1</sup> As a result of the Inflation Reduction Act, there were significant changes to the standard Part D benefit for 2025. The coverage gap was eliminated, a \$2,000 beneficiary out-of-pocket maximum was established (indexed after 2025), and both the manufacturer discount program and federal reinsurance were restructured. CMS clarified that manufacturer discounts should not be treated as a plan cost for purposes of creditable coverage testing. See “Final CY 2025 Part D Redesign Program Instructions” released on April 1, 2024.



## Creditable Coverage and Part D Late Enrollment Penalty

Upon becoming eligible for Part D, an individual must decide whether to enroll in Part D or delay enrollment and face a possible late penalty upon future enrollment. If an individual delays enrollment because he or she has coverage under another prescription drug plan (and such coverage is “creditable”), the financial penalty will not apply if the individual later loses that coverage and decides to enroll in Part D.

If an individual has a lapse in creditable coverage for a continuous period of 63 days or longer, then an enrollment penalty (or higher premium) will apply. The 63-day period will begin the day following the end of the beneficiary’s initial enrollment period (or, if later, the day following the beneficiary’s last day of creditable coverage under another plan). The beneficiary’s premium that would otherwise apply is increased by at least 1 percent of the base beneficiary premium [set by The Centers for Medicare & Medicaid Services (CMS) each year] for each month without creditable coverage (and the penalty will be recalculated each year, because the base beneficiary premium changes annually). The penalty may be higher if CMS determines that a greater amount is actuarially justified.

## Creditable Coverage Notice Requirements

Any employer providing prescription drug coverage that is not Part D coverage, such as a PDP or an MA-PD, is required to notify all Part D-eligible individuals enrolled or seeking to enroll in the employer’s prescription drug plan whether or not the coverage is creditable. CMS most recently issued updated model notices for use on or after April 1, 2011. In addition, CMS most recently issued guidance on disclosure to CMS on June 29, 2009. Employers should ensure that they are using the most up-to-date notices (and requirements).

The notice must be provided to Part D eligibles enrolled or seeking to enroll in an employer’s prescription drug plan coverage:

1. Prior to the Part D annual coordinated election period, which begins on October 15 of each year.
2. Prior to the individual’s initial enrollment in Part D.
3. Prior to the effective date of coverage for any Medicare-eligible individual who joins the employer’s prescription drug plan.
4. Whenever the employer no longer offers prescription drug coverage (arguably, including discontinuing a particular option) or the option’s creditable status changes.
5. Upon a beneficiary’s request (personalized notice must be provided).

If the notice of creditable/noncreditable coverage is provided to **all** plan participants, CMS will consider Items 1 and 2 to be met. In addition, “prior to” means that the participant must have been provided notice within the past 12 months.

**Note:** *If an employer decides not to comply with the above “safe harbor,” it must, at a minimum, mail the notice to any individual who is or will become Part D eligible within the upcoming plan year, including active*



*employees. This provision applies to **all** of the employer's prescription drug plans, not just those for which the employer is applying for the retiree drug subsidy.<sup>1</sup>*

Employers may include the notice with other mailings, including annual enrollment materials and summary plan descriptions, provided certain requirements are met. However, if employers include the notice with other mailings, the notice must be prominent and conspicuous (i.e., on the front page of the materials being provided to the plan participant a box must reference the notice in at least 14-point font).

## Disclosure to CMS

All employers must disclose to CMS the creditable status of their prescription drug plans for which they are not obtaining the retiree drug subsidy but have Part D-eligible enrollees. For 2026, this disclosure must occur 60 days after the beginning date of the plan year for which the entity is providing notice to CMS. So, for example, a calendar year 2026 plan should complete this disclosure by March 1, 2026.

## Summary of Findings

All of Commonwealth of Kentucky's plans demonstrated below provide creditable coverage for purposes of Medicare Part D.

---

<sup>1</sup> The notice requirements do not apply to Part D plans, including PDPs and MA-PDs that contract with CMS to offer Part D. While an employer technically is not required to provide a notice with respect to its MA-PD participants (to be contrasted with a Medicare Advantage plan that offers prescription drug coverage that is not Part D), it may be prudent to send a notice explaining that the plan offers "Part D" coverage so the notice does not apply.



## Creditable Coverage Demonstration

The table below lists the plans tested using the actuarial determination method and for each plan shows the following:

- **Employer Plan Value** – The Employer Plan Value is the estimated annual cost per Medicare-eligible participant of the prescription drug benefits provided by the Commonwealth of Kentucky’s plan.
- **Medicare Part D Value** – The Medicare Part D Value is the estimated annual cost per Medicare-eligible participant of the prescription drug benefit that would be provided by the standard Medicare Part D program if the retiree enrolled in Medicare Part D instead of the Commonwealth of Kentucky’s plan.
- **Result** – The plan passes the creditable coverage test if the Employer Plan Value is greater than or equal to the Medicare Part D Value. The plan fails the creditable coverage test if the Employer Plan Value is less than the Medicare Part D Value.

The plan values and Part D values below are for the purposes of creditable coverage only.

All of the Commonwealth of Kentucky’s plans demonstrated below satisfy the creditable coverage requirement.

Plan	Carrier	Plan Value	Part D Value	Ratio	Result
Living Well CDHP*	CVS/Caremark	\$3,388	\$2,551	33%	Pass
Living Well PPO	CVS/Caremark	\$3,223	\$2,551	26%	Pass
Living Well Basic*	CVS/Caremark	\$3,166	\$2,551	24%	Pass
Living Well Basic(Default)*	CVS/Caremark	\$3,122	\$2,551	22%	Pass
HDHP*	CVS/Caremark	\$2,817	\$2,551	10%	Pass

\*Assumes 50% of the combined medical/prescription drug individual deductible and 30% of the combined medical/prescription drug individual out-of-pocket maximum (OOPM) is attributable to prescription drug costs.



# Plan Provisions

## Commonwealth Of Kentucky Healthcare Plans

### Prescription Drug Plan Design

Participants pay a portion of prescription drug costs as follows:

Plan Options	LivingWell CDHP		LivingWell PPO	
	In-Network	Out-of-Network	In-Network	Out-of-Network
<b>Lifetime Maximum</b>	Unlimited	Unlimited	Unlimited	Unlimited
<b>Health Reimbursement Account (HRA) *</b>	Single \$500; Family \$1,000		Not Applicable	
<b>Annual Deductible*</b>	\$1,550/\$2,900 (Single/Family)	\$2,900/\$5,550 (Single/Family)	\$1,050/\$1,850 (Single/Family)	\$1,850/\$3,450 (Single/Family)
<b>Annual Out-of-Pocket Maximum</b>	\$3,150/\$6,050 (Single/Family)*	\$6,050/\$11,900 (Single/Family)*	\$2,500/\$5,000 (Single/Family)	\$5,000/\$10,000 (Single/Family)
<b>30-Day Supply**</b>				
Tier 1 - Generic	Deductible then 20%	Deductible then 50%	\$20	\$40
Tier 2 - Formulary			\$40	\$80
<b>90-Day Supply**</b> (Retail or Mail Order)				
Tier 1 - Generic	Deductible then 20%	Not Applicable	\$40	Not Applicable
Tier 2 - Formulary			\$80	
<b>GLP-1 Weight Loss Drugs</b>	Deductible then 25%	Deductible then 50%	Deductible then 25%	Deductible then 50%



Plan Options	LivingWell Basic CDHP		LivingWell Basic CDHP(Default)	
	In-Network	Out-of-Network	In-Network	Out-of-Network
<b>Lifetime Maximum</b>	Unlimited	Unlimited	Unlimited	Unlimited
<b>Health Reimbursement Account (HRA)*</b>	Single \$250; Family \$500		Not Applicable	
<b>Annual Deductible*</b>	\$2,100/\$3,950 (Single/Family)	\$3,450/\$6,600 (Single/Family)	\$2,100/\$3,950 (Single/Family)	\$3,450/\$6,600 (Single/Family)
<b>Annual Out-of-Pocket Maximum</b>	\$4,200/\$8,200 (Single/Family)*	\$8,200/\$11,900 (Single/Family)*	\$4,200/\$8,200 (Single/Family)*	\$8,200/\$11,900 (Single/Family)*
<b>30-Day Supply**</b>				
Tier 1 - Generic				
Tier 2 - Formulary	Deductible then 30%	Deductible then 50%	Deductible then 30%	Deductible then 50%
<b>90-Day Supply**</b>				
(Retail or Mail Order)	Deductible then 30%	Not Applicable	Deductible then 30%	Not Applicable
Tier 1 - Generic				
Tier 2 - Formulary				
<b>GLP-1 Weight Loss Drugs</b>	Deductible then 30%	Deductible then 50%	Deductible then 30%	Deductible then 50%



Plan Options	HDHP	
	In-Network	Out-of-Network
<b>Lifetime Maximum</b>	Unlimited	Unlimited
<b>Health Reimbursement Account (HRA)*</b>	Not Applicable	
<b>Annual Deductible*</b>	\$2,100/\$4,200 (Single/Family)	\$4,200/\$8,450 (Single/Family)
<b>Annual Out-of-Pocket Maximum</b>	\$8,300/\$16,650 (Single/Family)*	\$16,650/\$33,300 (Single/Family)*
<b>30-Day Supply**</b>		
Tier 1 - Generic		
Tier 2 - Formulary	Deductible then 30%	Deductible then 50%
<b>90-Day Supply**</b> (Retail or Mail Order)		
Tier 1 - Generic	Deductible then 30%	Not Applicable
Tier 2 - Formulary		
<b>GLP-1 Weight Loss Drugs</b>	Deductible then 30%	Not Applicable

\* Applies to both medical and drug benefits

\*\* Certain maintenance drugs are subject to lower co-pays and coinsurances.



## Standard Medicare Part D Plan

### Prescription Drug Plan Design

Under the standard Part D plan design, participants pay a portion of prescription drug costs as described below. For purposes of creditable coverage determination, CMS guidance indicates that manufacturer discounts should not be treated as a plan cost.

2026 Standard Part D Plan Design	Participant Pays
<b>Deductible</b>	\$615
<b>Coinsurance and Coverage Limits</b>	<ul style="list-style-type: none"><li>• 25%<sup>1</sup> to initial coverage limit of \$6,555</li><li>• 0%<sup>2</sup> for charges above \$6,555 (\$2,100 beneficiary out-of-pocket maximum)</li></ul>
<b>Insulin</b>	<ul style="list-style-type: none"><li>• \$35 per month maximum copay regardless of whether deductible is met</li></ul>
<b>Adult Vaccines</b>	<ul style="list-style-type: none"><li>• Fully covered regardless of whether deductible is met</li></ul>

---

<sup>1</sup> Manufacturer discount is 10 percent for applicable drugs (primarily brand name drugs) not selected by CMS for negotiation and is not considered to be a plan cost for the purposes of creditable coverage determination.

<sup>2</sup> Manufacturer discount is 20 percent for applicable drugs (primarily brand name drugs) not selected by CMS for negotiation and is not considered to be a plan cost for the purposes of creditable coverage determination.



# Actuarial Assumptions and Methods

## Value of Medicare Part D Benefits

The Aon Retiree Drug Subsidy (RDS) model is used for this analysis to estimate the value of the employer's prescription drug plan, the value of the standard Medicare Part D plan design and to determine if a plan satisfies the creditable coverage requirements. The Aon RDS model is developed and maintained by Aon's actuarial experts and uses an underlying claims database from Merative MarketScan. The user may access the inputs and much of the underlying data for the model, allowing customization of model results for each client situation.

The value of the employer's plans and the standard Medicare Part D benefits were estimated using the claims distribution in the Aon RDS model. The values were calculated by applying the deductible, copay and coinsurance provisions of the employer's plans and the standard Medicare Part D benefits to produce the estimated cost of all plans. In performing this analysis, we have assumed that differences in plan design cost sharing do not produce materially different utilization patterns.



## About Aon

Aon plc (NYSE: AON) exists to shape decisions for the better – to protect and enrich the lives of people around the world. Our colleagues provide our clients in over 120 countries with advice and solutions that [Aon plc](#) (NYSE: AON) exists to shape decisions for the better – to protect and enrich the lives of people around the world. Through actionable analytic insight, globally integrated Risk Capital and Human Capital expertise and locally relevant solutions, our colleagues in over 120 countries and sovereignties provide our clients with the clarity and confidence to make better risk and people decisions that help protect and grow their businesses.

Follow Aon on [LinkedIn](#), [X](#), [Facebook](#) and [Instagram](#). Stay up to date by visiting Aon’s [newsroom](#) and sign up for news alerts [here](#).

© Aon plc 2025. All rights reserved.

This document is intended for general information purposes only and should not be construed as advice or opinions on any specific facts or circumstances. The comments in this summary are based upon Aon’s preliminary analysis of publicly-available information. The content of this document is made available on an “as-is” basis, without warranty of any kind. Aon disclaims any legal liability to any person or organization for loss or damage caused by or resulting from any reliance placed on that content. Aon reserves all rights to the content of this document. Aon is neither engaged in the practice of law nor a tax preparer and, as such, does not provide legal opinions or tax advice.

**aon.com**